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#### BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION	)	CASE NO. AVU-E-23-01
OF AVISTA CORPORATION FOR THE	)	CASE NO. AVU-G-23-01
AUTHORITY TO INCREASE ITS RATES	)	
AND CHARGES FOR ELECTRIC AND	)	DIRECT TESTIMONY
NATURAL GAS SERVICE TO ELECTRIC	)	OF
AND NATURAL GAS CUSTOMERS IN THE	)	JAMES M. KENSOK
STATE OF IDAHO	)	
	)	

FOR AVISTA CORPORATION

(ELECTRIC & NATURAL GAS)

#### **I. INTRODUCTION**

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- A. My name is James M. Kensok. I am employed by Avista Corporation as the Vice-President, Chief Information Officer (CIO) and Chief Information Security Officer (CISO). My business address is 1411 E. Mission Avenue, Spokane, Washington.
  - Q. Mr. Kensok, please provide information pertaining to your educational background and professional experience.
  - A. I am a graduate of Eastern Washington University with a Bachelor of Arts Degree in Business Administration, majoring in Management Information Systems and from Washington State University with an Executive MBA. I have experience through direct application and management of Information Services over the course of my 34-year information technology career. I joined Avista in June of 1996. I have been in the Information Services Department for approximately 25 years in a variety of management roles directing and leading information systems, infrastructure technology and security strategy, system delivery and operations, complex communication networks, cyber security, applications development, outsourcing agreements, contract negotiations, technical support, cost management, and data management. I was appointed Vice-President and Chief Information Officer in January of 2007, and Chief Security Officer in January of 2013.

### Q. What is the scope of your testimony in this proceeding?

A. I will provide an overview of, and discuss capital additions and expenses associated with, the Company's Information Service/Information Technology (IS/IT) programs, projects and security included in the Company's filed case over its proposed Two-Year Rate Plan. These costs are comprised of the capital investments for a range of IS/IT

1	projects that support systems used by the Company, as well as cyber and physical security
2	projects and costs. I will explain why our information technology and security investments
3	are necessary in the time frames indicated. While I discuss this plan in detail within my
4	testimony and exhibits, Company witnesses Ms. Schultz and Ms. Benjamin incorporate the
5	capital additions, and incremental expenses associated with the Company's IS/IT costs
6	included in the Company's request for rate relief over the Two-Year Rate Plan effective
7	September 1, 2023, and ending August 31, 2025.
8	A table of contents for my testimony is as follows:
9	Table of Contents
10 11 12 13 14 15	I. INTRODUCTION
16	Q. Are you sponsoring any exhibits in this proceeding?
17	A. Yes. I am sponsoring Exhibit No. 11, Schedule 1, which includes Information
18	Technology Capital Project Business Cases.
19	
20	II. IS/IT OVERVIEW
21	Q. How are Avista's technology investments linked to supporting business
22	processes?
23	A. Avista's technology investments fall into two major areas: (1) enabling
24	technology and (2) business and operating application systems. Avista also takes an
25	enterprise-wide approach to security and disaster recovery (resiliency) that links our
26	technology investments with protecting our people, our assets, and our facilities.

Specifically, "enabling technology" consists of the technology infrastructure such as
data storage, and endpoint compute hardware, (e.g., Server Storage, Personal Computers (PC),
Laptops, and Mobile Devices). Enabling technology also includes operating systems and
network transport connectivity (e.g., microwave radios, routers, and switches). Additionally,
enabling technology includes databases and data schemas, integration software, business
intelligence tools, and communication systems, etc. necessary to enable business capabilities
through business application systems. It is the foundation on which we deliver energy safely
and reliably, meet business objectives, and deliver value to our customers through business
and operating application systems.

"Business and operating application systems" are dependent on a reliable infrastructure that delivers the technology foundation for meeting customer needs. Some of the business capabilities within these areas include electric and natural gas service design in the field in response to customer requests for prompt installation of new electric or natural gas service. Business application systems help business capabilities by automating business processes to optimize efficiencies and add functionality.

Illustration No. 1 below shows the relationship between the areas of Enabling Technologies, Business & Operating Application Systems, and Enterprise Security and how those fit into the different capital business cases discussed later in my testimony. Enabling technology is there to support the business and operating application systems, and just as importantly, neither of the two can co-exist without proper security to protect the information that is used to make business decisions and deliver energy to our customers.

#### **Illustration No. 1- Business Technology Structure:**

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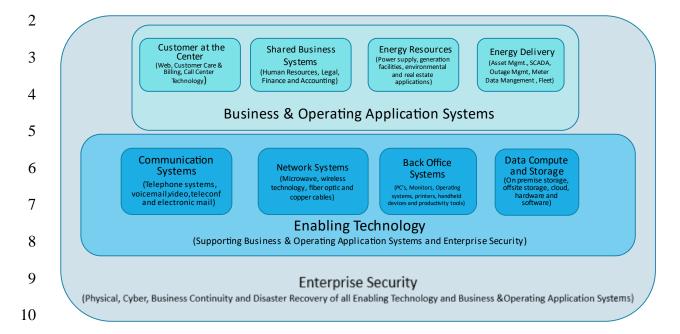
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### III. IS/IT PRIORITIZATION, DELIVERY AND GOVERNANCE PROCESS

- Q. How are the enabling technologies and business and operating application systems business cases prioritized within IS/IT?
- A. The IS/IT department uses a decision tree designed by Gartner<sup>1</sup> for both enabling technologies and business and operating application systems to help organize capital projects into three categories: run, grow, and transform<sup>2</sup>.
  - Q. Did Avista consider alternatives to technology investments?

<sup>&</sup>lt;sup>1</sup> Gartner is a research and advisory company, which delivers technology-related insights to its clients to make right decisions. It operates through the following segments: Research, Consulting and Conferences. <a href="https://www.gartner.com/smarterwithgartner/align-it-functions-with-business-strategy-using-the-run-grow-transform-model/">https://www.gartner.com/smarterwithgartner/align-it-functions-with-business-strategy-using-the-run-grow-transform-model/</a>

<sup>&</sup>lt;sup>2</sup> The "run" category includes technology projects aimed at running the day-to-day business. The "grow" category projects are focused on developing and enhancing systems to enable business growth including new customers. Finally, the "transform" category are projects that aid the Company in addressing new customer and employee needs that recently have included remote work and mobile transactions. It also includes new operating models such as outage restoration and wildfire resiliency.

A. Alternatives are considered to determine if opportunities are available using
existing technology and/or changes to business processes as well as new technology options.
For example, a growing alternative to the traditional "buy or build" approach has been
Software as a Service (SaaS), whereby the software asset that once was in Avista's data center
on site, is now in the technology vendor's data center (cloud environment). Assessments on
the feasibility of SaaS are performed by the Company on a case-by-case basis to determine
how the benefits might outweigh the costs and/or other risks.

Q. As discussed above, the software industry is shifting delivery of application technology solutions from a "buy or build" model to SaaS. Please explain how Avista is handling this transition, and what impact this has on capital and operation & maintenance costs?

A. On site solutions presently run in Avista's onsite data centers. They require capital investments in licensing and infrastructure, and on-premises personnel and support agreements to operate and maintain them as required by vendor specifications. Vendor managed SaaS cloud environment solutions range widely in what they deliver. They can range from delivering data and information only, or running applications and storing data, to fully replicating all the infrastructure, computing power and storage necessary to the point that only an internet connection is needed for the access of said SaaS solution to make it useful. In general terms, as solutions move across the spectrum of fully on premise to fully vendormanaged cloud-based, the cost to implement and run those solutions shifts along the spectrum from capital investment to expense. This is a result of the accounting treatment of cloud-based SaaS solutions moving the Company from capital investments in licensing, infrastructure, and implementation to outsourcing those components as services, and the expenses entailed.

# Q. Does this mean that Avista will be making fewer capital investments as technology solutions shift to the cloud?

A. No. The need for technology investment will continue to increase as traditionally mechanical and manual functions within different business areas of the Company move more towards digitalization. A great example of this effort is our Outage Management System & Advanced Distribution Management System (OMS/ADMS) business case discussed in further detail, later in my testimony. The replacement of Avista's legacy Outage Management tool (OMT) and Distribution Management System (DMS) is aimed at improved field and office worker productivity, providing more accurate data and improvement of outage management and restoration times.

In addition, it is likely not all our vendors are moving to the cloud, meaning we need to continue to invest in and support on-premise solutions, as well as network infrastructure (which is part of IS/IT investment) throughout our service territory. As mentioned above, Avista will continue to evaluate SaaS solutions on a case-by-case basis to determine how the benefits might outweigh the costs and/or other risks.

#### Q. Describe the alternatives evaluated and how the solutions were chosen.

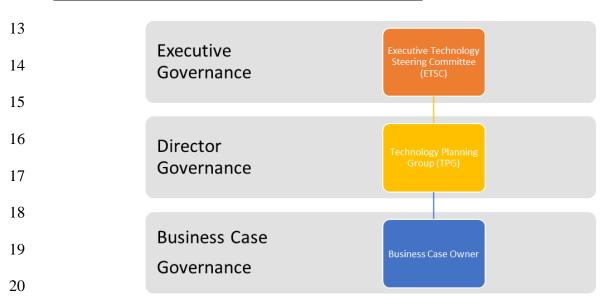
A. Technology evolves in short cycles, as new and sometimes improved technologies can perform more efficiently than older ones. Through our technology programs, Avista evaluates and plans the direction of its information technology portfolio. A team of IS/IT professionals guide technology programs by analyzing the benefits and costs of investing in new technology verses maintaining existing technology. The team considers whether the current technology environment is stable and secure (e.g., run-the-business), so that it is in Avista's and its customers' best interests to maintain it, and if so, for how long. If

not, other options that may better suit the technology needs of Avista and its customers are considered. The technology programs also evaluate the risks of not making an immediate technology change or delaying a change to a later date. Through these programs and the technology leadership team, continuous re-evaluation of alternatives in technology investments are recommended to the Technology Planning Group (TPG – comprised of Directors from each business area) for the best path forward of technology investments.

# Q. What is the governance or cost controls for all business cases with technology investments?

A. There are three levels of governance that occur within technology business cases. Executive, Director, and Business Case Governance detailed below in Illustration No. 2.

#### Illustration No. 2 – Technology Governance Structure



Under each business case there are two more levels of governance depending on if it is a program or project through Program Steering Committees and Project Steering Committees. Both have cost control responsibilities to manage and therefore meet regularly

2 3	<u>Program Steering Committee</u> - The Program Steering Committee consists of members in management positions that are identified and responsible for prioritizing
4	the projects within each respective program. The Program Steering Committee is
5	accountable for the financial performance of the program and hold regular meetings
6	to review the progress of the program and make decisions on the following topics:
7	Project prioritization and risk
8	Approving program funding requests
9	New project initiation and sequencing
10	
11	The program is facilitated and administrated by an assigned Program Manager within
12	the IS/IT Project Management Office (PMO). The project queue is reviewed
13	periodically and consists of projects needed to meet program goals for technology
14	solutions under each respective program.
15	
16	<b>Project Steering Committee</b> - Project Steering Committees act as the governing body
17	over each individual project within a program and consist of key members in
18	management positions that are identified as responsible for the successful completion
19	of the scope of work identified in the Charter document for each respective project.
20	The Project Steering Committee is responsible to provide guidance and make
21	decisions on key issues that affect the following topics:
22	• Scope
23	• Schedule
24	• Budget
25	Project Issues
26	Project Risks
27	1 Toject Misks
28	Project Steering Committees meet at defined intervals documented in the Charter of
29	the project and are facilitated by an assigned Project Manager from within the IS/IT
30	PMO. Project Steering Committees may or may not be necessary depending on the
31	size of the project. In addition, Project Steering Committees may not meet on a
32	monthly or regular basis if the project is on track with all the above deliverables and
33	may only communicate with stakeholders via email or other communication methods.
34	may only communicate with stakeholders via chair of other communication methods.
J <b>T</b>	
35	IV. IS/IT TECHNOLOGY CAPITAL BUSINESS CASES
36	Q. Please describe the Enterprise Technology capital business cases with
37	projects that are planned to be transferred to plant in service during 2022 - 2025.

to stay on track. Governance committee responsibilities are described further below.

A. The Enterprise Technology capital business cases with projects that are planned to be transferred to plant in service during 2022 - 2025 are shown in Table No. 1 below. An explanation of each of the Business Cases follows the table.

**Table No. 1 – Enterprise Technology Capital Additions:** 

Investment Driver						
Business Case Name	Project Type	20221	2023	2024	- 2	2025 <sup>2</sup>
Mandatory and Compliance						
High Voltage Protection (HVP) Refresh	Enabling Technology	\$ 693	\$ 366	\$ 334	\$	19
Failed Plant and Operations						
Technology Failed Assets	Enabling Technology	\$ 171	\$ 544	\$ 544	\$	36
Asset Condition - Enabling Technology						
Technology Refresh to Sustain Business Process	Enabling Technology	\$ 2	\$ -	\$ -	\$	-
Performance & Capacity - Enabling Technology						
Basic Workplace Technology Delivery	Enabling Technology	\$ 252	\$ 800	\$ 800	\$	-
Control and Safety Network Infrastructure	Enabling Technology	709	2,203	1,243		90
Data Center Compute and Storage Systems	Enabling Technology	1,275	2,518	2,184		52
Digital Grid Network	Enabling Technology	4,026	2,169	1,763		1,29
Endpoint Compute and Productivity Systems	Enabling Technology	4,392	2,553	3,063		63
Enterprise & Control Network Infrastructure	Enabling Technology	1,492	-	_		_
Enterprise Communication Systems	Enabling Technology	2,156	1,684	1,974		70
Enterprise Network Infrastructure	Enabling Technology	722	2,977	1,663		94
Environmental Control & Monitoring Systems	Enabling Technology	869	1,050	1,016		59
ET Modernization & Operational Efficiency - Technology	Enabling Technology	1,402	3,360	2,796		29
Fiber Network Lease Service Replacement	Enabling Technology	1,861	820	963		1,09
Land Mobile Radio & Real Time Communication Systems	Enabling Technology	4,383	2,437	1,971		8
Network Backbone	Enabling Technology	315	2,932	5,714		3,26
Asset Condition - Business & Operational Application Technology						
Project Atlas (Avista Facilities Management Replacement)	Business & Op Technology	\$ 1,746	\$ 2,500	\$ 2,075	\$	58
Outage Management System & Advanced Distribution Management System						
(OMS & ADMS)	Business & Op Technology	631	-	-		33,19
Performance & Capacity - Business & Operational Application Technology						
Energy Delivery Modernization & Operational Efficiency	Business & Op Technology	\$ 5,851	\$ 5,830	\$ 3,349	\$	3,11
Energy Resources Modernization & Operational Efficiency	Business & Op Technology	2,430	2,471	2,965		10
Financial & Accounting Technology	Business & Op Technology	1,753	2,053	1,900		2,12
Human Resources Technology	Business & Op Technology	485	435	450		-
Legal & Compliance Technology	Business & Op Technology	163	461	465		-
Mandatory and Compliance - Security						
CIP v5 Transition - Cyber Asset Electronic Access	Security	\$ -	\$ 416	\$ -	\$	-
Identity and Access Governance	Security	595	420	201		-
Security Compliance	Security	235	250	250		-
Customer Service Quality and Reliability - Security						
Enterprise Business Continuity	Security	\$ 41	\$ 349	\$ 100	\$	-
Enterprise Security	Security	2,216	2,811	1,405		95
Facilities and Storage Location Security	Security	441	370	345		-
Generation, Substation & Gas Location Security	Security	725	645	518		-
Telecommunication & Network Distribution location Security	Security	97	161	115		1
Total Planned Enterprise Technology Capital Projects		\$ 42,129	\$ 45,585	\$ 40,166	\$	51,09

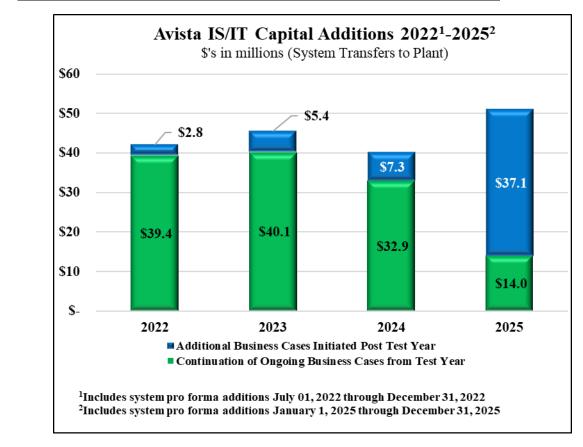
Q.	Please provide an overview of the technology programs made by Avista
from July 1,	2022 and estimated 2023 through August 31, 2025.

- A. Table No. 1 above provides the listing of IS/IT business cases for the period July 1, 2022 through August 31, 2025. These business cases are summarized into the investment drivers of Mandatory and Compliance, Failed Plant and Operations, Asset Condition, Performance and Capacity, and Customer Service Quality and Reliability as further explained by Ms. Benjamin. These are also organized by project type as discussed earlier in my testimony of Enabling Technology, Business and Operating Application Systems and Enterprise Security. Business case narratives for each business case shown in Table No. 1 are provided in Exhibit No. 11, Schedule 1.
- Q. Again, generally, what alternatives were considered for the above Enabling Technologies, Business & Operating Application Systems, and Enterprise Security programs?
- A. Alternatives considered for each program can vary and may include the type of technology solutions available in the market, the total cost of ownership for the technology, the option to do the work differently, such as leasing or hiring a service. In addition, running the technology asset longer by purchasing extended warranties, or running the technology to failure for technology assets with an available sparing model are also alternatives. Additional alternatives considered under each program include balancing the performance and capacity requirements for each respective technology investment impacted by vendor driven technology obsolescence lifecycles. For example, how long can an upgrade be deferred before business risks become greater than the necessary upgrade? This can lead to security risks by

the vendors no longer offering system patches or system reliability risks as systems can become incompatible with one another.

- Q. Referring to the Table No. 1 above, the overall level of Enterprise Technology additions ranges from approximately \$40 million to approximately \$51 million over the next four years. Would you explain why there is such a variance between years of additions?
- A. Yes. The following illustration portrays the IS/IT Capital Investment from 2022 through 2025 included in this case, distinguishing between what are ongoing projects from 2022, and new projects introduced in 2022-2025.

#### <u>Illustration No. 3 – IS/IT Plant Investment (System Transfers to Plant)</u>



As you can see from this illustration, most of the capital investment relates to ongoing, multi-

1	year efforts that continue over time, at various funding levels. The rationale and justification				
2	for these ongoing projects, however, does not change over time, only the funding levels. The				
3	additional business cases listed in 2025 relates to the Outage Management System &				
4	Advanced Distribution Management System that is discussed later in my testimony. In				
5	addition, the 2022 and 2025, as noted earlier in Table No. 1, represent a partial year of				
6	additions and not full calendar years.				
7	Q. Do Enabling Technologies, Business and Operating Application				
8	Technology, and Enterprise Security programs have completion timelines?				
9	A. Technology investments can fall into programs with both ongoing and defined				
10	timelines, as well as projects with defined timelines. All projects transfer to plant the total cost				
11	of each project at the completion of every project, which at times can straddle calendar years.				
12	This includes projects that fall within a program, as well as those that are standalone projects.				
13	Quarterly forecasts capture changes in transfers to plant schedules and costs determined by				
14	project status.				
15	Information Related to "Enabling Technology" Projects Listed in Table No. 1				
16	Q. Please describe the investments in <b>Enabling Technology</b> from July 1, 2022				
17	to August 31, 2025 included in Table No. 1.				
18	A. As previously mentioned, enabling technology consists of the infrastructure				

technology required to enable business and operating application systems that in turn enable

business capabilities. For comparison purposes, it is the concrete footings, the framing, the

roof, the conduit, and drywall that transform materials into a house that people make into a

home. Below are the **Enabling Technologies** that are Mandatory and Compliance, Failed Plant

and Operations, Asset Condition, and Performance and Capacity as defined by Ms. Benjamin.

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### High Voltage Protection Upgrade for Substations – 2022: \$693,000; 2023: \$366,000; 2024: \$334,000; 2025: \$198,000

Technology investments under the High Voltage Protection business case are needed to provide high voltage protection for communication circuits in high voltage areas in support of employee and public safety, system reliability, and business productivity throughout our service territory. Avista is required to provide high voltage protection for leased communication circuits in high voltage areas newer than September 12, 1994, under an FCC Tariff and, thus this is a Mandatory and Compliance business case. If Avista does not meet the tariff requirements, telecommunication companies can turn off communication circuits to substations until Avista electrically isolates the copper wire coming into a substation, thereby affecting phone, modem, SCADA, and other metering and monitoring systems at substations.

### Technology Failed Assets – 2022: \$171,000; 2023: \$544,000; 2024: \$544,000; 2025: \$363,000

This program includes a range of solutions from computers to hand-held radios carried by field staff to printers in remote offices to networking equipment. Sometimes technology assets fail prior to being refreshed as part of a lifecycle management program. Any failed asset can cause downtime for an employee or system resulting in significant disruption to daily operations across the service territory depending on where and to what asset the failure occurred. To support these types of unplanned failures, the Technology Failed Assets program was established and consists of technology assets meant for rapid deployment as failures occur and when repairs are not feasible. A technology inventory is maintained to quickly restore business automation. This program provides benefits to customers by providing a technology inventory to quickly restore business automation and reduce the downtime caused by the failure. This business case is planning for laptop, mobile phone, printer, field area network, audio visual devices, and monitor replacements when the assets fail, just to name a few.

#### **Technology Refresh to Sustain Business Process – 2022: \$2,000**

This business case was determined to sunset at the end of 2018, as projects were completed. Many of the ongoing projects were completed in 2019, except for one (Mission In-Building Cellular Booster Refresh). This project refreshes existing cellular signal amplifiers to support LTE 4G voice and data at Avista's Mission campus and service building. Due to building infrastructure and cellular carrier technology obsolescence, many users experience a poor signal or no signal at all on their LTE capable smart phones. These devices are a significant tool for business communications that support all our customers, the signal strength needed to be upgraded to a cellular carrier-supported signal.

#### Basic Workplace Technology - 2022: \$252,000; 2023: \$800,000; 2024: \$800,000

This business case represents hardware and software that end users need to perform day-to-day job functions. This may generally include personal computers, tablets, print/copy/scan systems, television displays, monitors, mobile phones etc., and the basic software productivity tools. Without Basic Workplace Technology Delivery hardware and software, productivity is significantly impacted and can become a blocking factor, as some job functions are extremely difficult to perform without digital productivity tools. For example, a new worker would not be able to adequately meet job function performance requirements in a customer call center without a personal computer and telephone.

Additionally, Basic Workplace Technology Delivery deployments that fall under this business case are often in short notice, and minimum inventory quantities are maintained to meet business value time frames. The business case is structured in such a way to handle both planned and unplanned short-cycle business demand to deliver basic technology items to all job functions and office areas.

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### Control and Safety Network Infrastructure – 2022: \$709,000; 2023: \$2,203,000; 2024: \$1,243,000; 2025: \$907,000

The Control and Safety Network Infrastructure business case invests in network assets that deliver reliable network communication solutions that allow Avista to manage and operate our electric grid assets, gas network assets and safety communication systems. The Control and Safety Network Infrastructure enables the ability to remotely monitor, control, and operate critical business and safety systems. These systems include those that connect users in emergency or safety situations, control generation assets, maintain and expand network transport systems that enable push-to-talk radio connectivity for field crews and other personnel, deliver communication networks for protective relays, and supervisory control by providing data from transmission and distribution assets in the field. 2022 projects include investments in replacing end of life assets that mitigate cyber and network security risks on the very networks that allow Avista to operate and control our generation assets and refreshing legacy end-of-life network equipment that meets compliance requirements for field worker communications.

### Data Center Compute and Storage Systems – 2022: \$1,275,000; 2023: \$2,518,000; 2024: \$2,184,000; 2025: \$529,000

This business case represents projects that are driven by performance and capacity. This includes investment in server technology required to process and store massive amounts of data to automate and enable business processes that support natural gas and electric customers across service territories. The technology solutions to meet performance standards and reliability requirements can vary from hardware and software upgrades in an on-premise data center, offsite storage, or service provider (cloud) facility, or in operating technology to optimize compute and storage capacity. Avista's office, call center, and field staff require ondemand information to meet customer needs, when providing natural gas and electric service to customers across our service territory. The information can be critical to prevent, reduce, or optimize an outcome that benefits our customers. Data center processing and storage investment benefits all Avista customers, as it optimizes cost and productivity by not reverting to manual business processing, which would result in increased labor costs, human error, and overall processing delays.

### Digital Grid Network Expansion – 2022: \$4,026,000; 2023: \$2,169,000; 2024: \$1,763,000; 2025: \$1,293,000

This program provides network solutions that optimize technology communication and operations for field crews, inspectors, employees, contractors, and customers, and is critical to maintain the ability of providing safe and reliable electric and natural gas service. Technology investments under the Digital Grid Network program are necessary for expanding and maintaining network assets for system reliability and business productivity throughout our service territory. Not investing in this business case may result in reduced quality and

performance of our network system to transmit information, data and communication for back-office transactions, operation systems, and customer service centers, across our service territory. The Digital Grid business investments expand and maintain network assets in support of system reliability and business productivity, ensuring our ability to appropriately and timely respond to the needs of our customers.

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### Endpoint Compute and Productivity Systems – 2022: \$4,392,000; 2023: \$2,553,000; 2024: \$3,063,000; 2025: \$637,000

This program addresses technology obsolescence by delivering technology solutions required to support day-to-day operations. Technology solutions under this program include, but are not limited to, Personal Computer (PC) hardware and operating systems, various handheld devices, printers, configuration and management systems as well as productivity toolsets like Microsoft Office365. Each technology under this program undergoes regular review of utilization and performance levels to determine if expected performance standards are being met and to review the capacity requirements to maintain system reliability under the established budget constraints. These reviews can result in the periodic need for additional investments to address technology that is falling behind determined lifecycles performance standards. Additionally, and as part of keeping up with vendor-driven technology obsolescence, Avista's technology team manages technology lifecycle plans to maintain system reliability. For example, Avista is replaced rugged laptop PC's and related mounting equipment in vehicles during 2022 due to product end-of-life and limited vendor support.

#### Enterprise & Control Network Infrastructure – 2022: \$1,492,000

This program provides technology network solutions that support a variety of site locations and systems within each facility environment. This technology includes, but is not limited to, emergency and safety systems, control systems, customer systems, and enterprise back-office productivity systems. Without continuous investment in the Enterprise and Control Network Infrastructure business case, Avista's telecommunication backbone would become unreliable. This, in turn, would have significant consequences for every other business process that uses various network transportation paths to move data, information or communication. The infrastructure is a necessary core capability for utility operations that requires reliable networks in conjunction with commercial carrier and private network solutions to maintain system reliability for Avista customers. This business case will sunset in early 2023 after the completion of two projects. For additional visibility and tracking, this business case has been divided in to three new Business Cases, consisting of Enterprise Network Infrastructure, Control and Safety Network Infrastructure, and Network Backbone Infrastructure. This is discussed later in my testimony.

### Enterprise Communication Systems – 2022: \$2,156,000; 2023: \$1,684,000; 2024: \$1,974,000; 2025: \$709,000

All Avista business functions are affected by this program, as it enables all day-to-day work activities and automated business processes around communications. From service center to call center to field work, every worker requires communications systems technology to perform their business function and deliver natural gas and electric service to our customers. These investments include video- and tele-conferencing platforms, electronic mail, instant messaging, and calendar systems to support a hybrid digital workforce. The Enterprise

Communication Systems business case benefits Avista's customers by enabling the communication between employees to be able to provide safe, reliable service and by enabling communication to our customers.

### Enterprise Network Infrastructure (2022: \$722,000; 2023: \$2,977,000; 2024: \$1,663,000; 2025: \$944,000)

The Enterprise Network Infrastructure business case invests in network assets that deliver network capacity and reliability for day-to-day enterprise business productivity and back office system traffic. These investments deliver the enterprise network infrastructure that serve access to data from one endpoint, system and/or user to another. 2023 projects include investment in a new network impact analysis solution that allows us to optimize and baseline our network load and capacity; and investments that remove cyber risks from our network by replacing end of life assets that carry and serve enterprise network traffic at remote office sites, substations, district offices and generation plants; investments that replace end of life enterprise network traffic load balancing solutions.

### Environmental Control & Monitoring Systems – 2022: \$869,000; 2023: \$1,050,000; 2024: \$1,016,000; 2025: \$597,000

The Environmental Control and Monitoring systems ensure reliable operation of Telecom facilities by managing the performance and capacity of assets that support safety, control, customer facing and back office automated business processes. Assets require specific operating environments to prevent physical damage, such as temperature, humidity, and power supply voltages. Environmental Control and Monitoring systems monitor and control these environmental parameters and alert operational personnel when they fall outside of optimal conditions. The alarms allow operational personnel to respond to issues that may cause damage to other assets well in advance of any failure resulting in loss of business automation processes.

### ET Modernization & Operational Efficiency - Technology - 2022: \$1,402,000; 2023: \$3,360,000; 2024: \$2,796,000; 2025: \$294,000

This program was designed to keep up with supporting the growth of business application technology and complexity. The program invests in the digital systems and tools to address the needs of the IS/IT department to support business applications. These technology systems and tools provide functional enhancements that address ongoing changes in the workplace, provide increased employee efficiency through the reduction of steps required to complete a task, and make better use of Avista resources. The technology tools and systems under this program benefit all Avista customers, as they support business application systems throughout the Company.

### Fiber Network Lease Service Replacement – 2022: \$1,861,000; 2023: \$820,000; 2024: \$963,000; 2025: \$1,095,000

This project is a multi-year effort to transition, by 2027, Avista's use of leased fiber optic cable, which transports emergency and control network data, to a private network infrastructure. This transition aligns to the Company's network strategy, reduces operating costs, and gains control over the 54 fiber segments for critical communication paths. The technology investments under this business case benefit customers by investing in the

privately-owned fiber optic cable segments thereby mitigating the potential of increased O&M costs for leased fiber in the future and having full control over the fiber that transports emergency & control data. The underlying agreement expires in 2027 with an option to renew for (5) five years. To reduce leasing costs and maintain control of critical infrastructure, Avista will not renew the leased fiber agreement. Therefore, if this program stays on schedule and maintains the appropriate priority, it will sunset in 2027 or 2028.

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### Land Mobile Radio & Real Time Comm Systems – 2022: \$4,383,000; 2023: \$2,437,000; 2024: \$1,971,000; 2025: \$86,000

The investments under this program provide the communication technology that enables real time communication with natural gas and electric field staff. Due to the remoteness and topology of the service territory, the technology investments span a wide range across field radio sites where traditional commercial cellular or telecommunication services are not available. The Land Mobile Radio & Real Time Communications Systems facilitates critical communication between field personnel, dispatch, system operations, and other end users. This radio system is used for normal day to day operation work, coordinating responses to outage events, switching and tagging procedures, communication with external agencies including Public Safety entities, and several other uses. It is a business-critical system used to maintain day to day operations and respond to emergency situations.

### Network Backbone Infrastructure – 2022: \$315,000; 2023: \$2,932,000; 2024: \$5,714,000; 2025: \$3,264,000

The Network Backbone Infrastructure business case invests in network assets that deliver and expand data and communication transport networks in support of system reliability and business productivity for Avista. This network backbone infrastructure is the transmission system to our digital network. Across Avista, we move very large amounts of enterprise, control, and safety traffic types all via our network backbone infrastructures. 2022 projects include investment in legacy end of life microwave transport system assets, private fiber infrastructure investments and access points, and assets that manage the movement and prioritization of traffic over this infrastructure.

### Q. How do the Enabling Technology projects benefit Avista Customers?

A. Enabling technology benefits our customers by providing the foundational technology infrastructure required to connect with our customers over the phone, web, text, or the ability to process billing, meter reads, or communicate outages and restoration times during an unplanned outage. It also enables our field workers to safely connect over the radio across rugged remote locations or during storm restoration efforts that require significant field coordination to maintain employee safety. As the foundation to delivering natural gas and electric service safely to our customers.

1	Q. When looking at Table No. 1 and the above projects Control and Safety
2	Network Infrastructure, Enterprise Network Infrastructure and Network Backbone
3	Infrastructure, it appears that these are new business cases for 2022. Please describe if
4	the nature of this work occurred in another business case in 2021.
5	A. Projects included in Control and Safety Network Infrastructure, Enterprise
6	Network Infrastructure, and Network Backbone Infrastructure were previously included as
7	one business case in 2021 under the Enterprise & Control Network Infrastructure. The only
8	remaining projects in Enterprise & Control Network Infrastructure in 2022 include inflight
9	projects that have been carried over from 2021. After these projects complete, this business
10	case will sunset going forward with minimal trailing charges occurring in early 2023.
11	Q. Why did the Company choose to separate Enterprise & Control Network
12	Infrastructure business case going forward?
13	A. The Company chose to break apart this large business case for several reasons.
14	The first reason was to provide more visibility into the projects and to help prioritize the
15	projects under each functional area. In addition, even though these three business cases have
16	similar assets they are implementing with routers, switches, microwaves communication
17	systems, etc. they are based on functional area and align more closely with the resources
18	completing the work.
19 20 21 22	Information Related to "Business and Operating Application Technology" Projects Listed in Table No. 1  Q. Please describe investments in Business and Operating Application
23	Technology in 2022 through August 31, 2025.

- A. Business and Operating Application Systems are the engines that produce,
- store, and compute information that allow decision-making and automate what once were
- 3 manual processes.

- 4 Project Atlas (Avista Facilities Management Replacement) 2022: \$1,746,000; 2023: \$2,500,000; 2024: \$2,075,000; 2025: \$580,000
- This is a multi-year year program to strategically replace the suite of custom Geographic Information System (GIS) applications known as Avista Facility Management (AFM). AFM is the system of record for spatial electric facilities in Washington and Idaho and natural gas facility data in Washington, Idaho and Oregon, and provides the connectivity model to support GIS engineering and analysis applications. AFM is a cornerstone to Avista's ability to provide responsive service across its territory. Replacing AFM will enable Avista to take advantage of commercial GIS applications that provide improved mobile and desktop functionality, increased collaboration capabilities and increased reliability. The proposed next generation applications will enable Avista workers, office and field, to respond to customer requests faster; provide information to customers that is more accurate, timely and complete; and improve customer experience when interacting with Avista. By investing in new commercial solutions, Avista gains the ability to integrate with natural gas and electric planning and analysis tools more fully. This leads to a better understanding of infrastructure weaknesses that may exist and be able to proactively reinforce those areas improving reliability for our customers.

Outage Management System & Advanced Distribution Management System (OMS & ADMS) – 2022: \$631,000; 2025: \$33,190,000

Avista's Outage Management Tool (OMT) is an in-house developed custom application that supports outage analysis, management, and restoration. OMT provides the functionality to help manage the overall cycle of electric outage and restoration processes for the Idaho and Washington service territories. It works in synchronization with Avista's Distribution Management System (DMS), feeding it current operating state data of its electric assets to monitor and control Avista's electric distribution network efficiently and reliably. The DMS is a commercial application used to monitor and control the distribution grid. It relies on GIS data to determine the current operating state. The OMT and DMS applications and electric and gas data model have been used for nearly two decades and have reached technology obsolescence.

Replacing Avista's OMT and DMS with a modern commercial Outage Management System (OMS) and Advanced Distribution Management System (ADMS) will improve field and office worker productivity, provide more accurate data, and provide the ability to reengineer work processes and methods to support the continuous improvement of Avista's outage management and restoration program. An OMS/ADMS solution also provides Avista with the ability to respond to more stringent and detailed regulatory compliance reporting requirements, enables effective operation of an increasingly complex and dynamic distribution grid, and delivers more accurate estimated restoration time (ERT) information to electric customers during outages. The improved ERT accuracy and restoration status for

customers will improve customer confidence in the information which will reduce the number of calls received by our customer service representatives, as well as call durations.

The work is scheduled to start in late 2022 and early 2023, so that it can be completed while the current data model used by OMT is still supported by the vendor. If the work is not completed on schedule, there will be significant risks and costs to maintain the decades old OMT with the existing data model and application version.

### Energy Delivery Modernization & Operational Efficiency – 2022: \$5,851,000; 2023: \$5,830,000; 2024: \$3,349,000; 2025: \$3,114,000

This business case supports both existing and new technologies leveraged by the Energy Delivery business areas including Gas Engineering & Operations, Electric Engineering & Operations, Asset Management & Supply Chain, Facilities, Fleet Operations, and Metering. These technologies are used to automate and augment business solutions bringing efficiencies and capabilities to support the delivery of energy to customers. This support includes the following: 1) improving the performance and capacity of business resources by implementing new functionality in existing technologies, 2) improving the performance and capacity of business resources by implementing overall new technologies, and 3) modernizing existing technologies in accordance with product lifecycles and technical roadmaps, typically through product or system upgrades.

Major applications supported in this business case include Enterprise Asset Management system (Maximo), mobile workforce management, crew planning and schedules, system operations support, and metering support, among other things.

Direct offsetting benefits associated with this project of \$100,000 for 2023 on a system basis has been calculated and included in the Company's revenue requirement as a reduction. These savings are a result of avoiding extended support costs as a result of an upgrade to Maximo. Those offsets are included in pro forma Adjustment 3.12.

### Energy Resources Modernization & Operational Efficiency – 2022: \$2,430,000; 2023: \$2,471,000; 2024: \$2,965,000; 2025: \$100,000

This program supports the application-related technology initiatives for all areas within Energy Resources, which includes Power Supply, Gas Supply, Generation Production Substation Support (GPSS), and Environmental and Real Estate. Application refresh projects are necessary to maintain updates, upgrades and/or replacements to existing Energy Resource applications, to respond to changing business needs and/or technical obsolescence. These refreshes or upgrades are essential to remain current, maintain compatibility, reliability and address security vulnerabilities. The Energy Resources programs supported in this business case include support for Avista's energy risk management and energy trading operations, including Avista's Decision Support System (ADSS), Nucleus (Avista's energy transaction book of record), and Energy Risk Management system, among other items.

### Financial & Accounting Technology – 2022: \$1,753,000; 2023: \$2,053,000; 2024: \$1,900,000; 2025: \$2,129,000

46 This program supports financial applications critical to maintaining the financial health and

compliance of regulatory requirements through the completion of reoccurring business processes. The business processes change on a frequent basis, driven by several factors and is dictated by the lifecycles of the applications governed in the business case, further requiring resources and adaptive technology solutions. Investment in this program supports Company applications including Oracle e-Business Suite, PowerPlan (for fixed assets and tax), depreciation forecasting, supply chain support, and FERC reporting, among other things.

#### Human Resources Technology – 2022: \$485,000; 2023: \$435,000; 2024: \$450,000

The Human Resources Technology business case supports the technology-related application projects required for both expansion and refresh activities required within the Human Resources business area. This program is required to support the application related technology initiatives for all areas of Human Resources including Human Resources Labor and Employee Relations, Leadership and Organizational Development, Human Resources Shared Services, Craft Training, Safety, and Internal Communications. Direct offsetting benefits for this business case of \$16,300 for 2023 on a system basis, has been calculated and included in the Company's revenue requirement as a reduction. Those offsets, which are related to reducing costs of printing, copier maintenance and filing of paper documents, are included in pro forma Adjustment 3.12.

#### Legal & Compliance Technology – 2022: \$163,000; 2023: \$461,000; 2024: \$465,000

The various business entities within Avista rely on the legal and compliance systems to ensure business operations are done in the most efficient and cost-effective manner. The legal and compliance technology systems vary from the simple to complex and require continuous management of the enhancements needed to meet the internal and external business requirements.

#### Information Related to "Security" Projects Listed in Table No. 1

- Q. Please describe any major changes in "Security".
- A. In the Spring of 2021, President Biden's Administration launched a 100-day initiative to secure our nation's critical infrastructure. The initiative focused primarily on improving cybersecurity of industrial control systems of electric utilities. The initiative represents swift, aggressive actions to confront cyber threats from adversaries who seek to compromise critical systems that are essential to U.S. national and economic security.
  - Secondarily, in July of 2021, the Biden Administration expanded the initiative to include natural gas pipelines. The initiative established voluntary cybersecurity goals, as well as mandatory requirements that clearly outline expectations for owners and operators of

- 1 critical infrastructure. The voluntary goals and mandatory requirements are based on
- 2 cybersecurity 'best practices'. Investments to meet the new mandatory obligations required a
- 3 reprioritization of 2021 planned investments in various areas of Enterprise Security, Business
- 4 Continuity, and Disaster Recovery. Furthermore, should requirements continue to change,
- 5 based on ever-changing cyberthreats, further reprioritization will continue in future years.
- 6 Q. Please describe major investments in Enterprise Security Physical and
- 7 Cyber Security, Business Continuity, and Disaster Recovery from July 1, 2022 through
- 8 August 31, 2025.
- 9 A. Avista understands that a safe, reliable, and secure energy infrastructure is
- essential to the economies in the areas that we serve and our customer's way of life and that
- intruders can use a variety of cyber and physical attacks to try and disrupt the delivery of safe,
- reliable, and secure energy. Cyber and physical attacks can not only have a reliability impact
- but also can lead to data breaches, ransomware, or other costly system repairs and threaten
- employee safety. Based on information from our government partners in the Information
- 15 Sharing and Analysis Centers (ISACs), FBI, DHS, TSA, and State Fusion Centers, we know
- 16 the attacks continue to grow in size and complexity and therefore it is prudent that Avista
- 17 continues to invest in its cyber, physical, business continuity, and compliance programs.
- 18 Investments in "Security" primarily fall into cyber and physical security, followed by
- investments in business continuity and meeting new compliance requirements.
- 20 Critical Infrastructure Protection v5 Transition Cyber Asset Electronic Access 2023:
- 21 **\$416,000**
- 22 Avista is required to meet North American Electric Reliability Corporation ("NERC") Critical
- 23 Infrastructure Protection ("CIP") Reliability Standards ("Standards"). Specifically, Avista has
- been complying with CIP Version.3 Standards ("CIPv3") and needs to transition to CIP
- Version.5 Standards (CIPv5). This Business Case will support achieving compliance for Low
- 26 Impact Bulk Electric System Cyber Systems by implementing electronic access controls.

#### Identity and Access Governance – 2022: \$595,000; 2023: \$420,000; 2024: \$201,000

Avista's current Identity and Access Governance (IAG) program is a framework of business processes, policies and technologies that facilitates the management of electronic or digital identities. With an IAG framework in place, management can control user access to critical information. The IAG program will create role-based system access profiles, define system privileges, automate access management, and facilitate regular user access review and validation. This solution will benefit Avista and its customers by adhering to the security principle of 'least privilege', whereby individuals are limited access only to information and resources necessary to perform their current and intended job functions. It also reduces the risk associated with individuals having broad access to systems or to facilities their roles no longer require.

#### Security Compliance – 2022: \$235,000; 2023: \$250,000; 2024: \$250,000

This business case was originally titled NERC CIP Compliance in previous years. It was focused on the cyber and physical security investments needed to meet new NERC CIP standards. In response to various compliance agencies requiring updates or improvements to Avista's cyber and physical security, the Company determined that a broader scope was necessary to achieve and maintain NERC CIP, Western Electricity Coordinating Council (WECC), Transportation Security Administration (TSA), Payment Card Industry (PCI), Federal Energy Regulatory Commission (FERC), and other emerging security compliance-driven requirements. Not being compliant is not a viable alternative, as it puts Avista's cyber and physical security posture at risk.

#### Enterprise Business Continuity – 2022: \$41,000; 2023: \$349,000; 2024: \$100,000

Avista has developed and maintains an Enterprise Business Continuity Program to continually enhance and improve the Company's emergency response, business continuity, and disaster recovery capabilities to ensure the continuity of its critical business process and systems under crisis conditions. Severe storms, natural disasters, and significant security events are unpredictable and, while they may have a low probability, they can have a high consequence. These types of low frequency, high consequence events can have an impact on the resources Avista depends on for its operations.

### Enterprise Security – 2022: \$2,216,000; 2023: \$2,811,000; 2024: \$1,405,000; 2025: \$956,000

Threat actors continue to evolve their tactics in response to our defenses and therefore investments that were effective in the past, need to be enhanced with an upgrade or paired with another solution to help mitigate new risk. Firewalls, anti-virus, and intrusion detection systems all continue to evolve to ensure they are effective in preventing and detecting modern attacks. Investing in physical and cyber security is a direct benefit to our customers, as it is critical to the protection of the natural gas and electric infrastructure. It is also protecting the Company's sensitive customer, employee, operating, and financial information. Unable to predict when or where the next attack will occur requires a proactive security posture to identify, protect, detect, respond, and recover from any incident type. This may include a physical breach to a Company facility, such as a construction yard or substation targeted for copper wire or precious metals that can be cashed in for recycling, or a data breach to capture sensitive customer information or operational data critical to delivering electric and natural

gas service that can be used to perpetuate future attacks on the Company or its customers. In either case, theft of a physical or cyber asset can result in unanticipated costs to remediate damages, risk the safety and reliability of the energy system, or release sensitive data that the Company stewards.

### Facilities and Storage Locations Security – 2022: \$441,000; 2023: \$370,000; 2024: \$345,000

This business case maintains security at our facilities and storage locations. Security remains a concern at these locations. The locations contain people, equipment, and material that are critical to support our day-to-day operations and, in turn, the delivery of safe and reliable gas and electricity. A physical security incident at any of these locations may harm people, damage equipment, or even restrict our ability to respond to customers. Investments under this business case are prioritized based on risk to the people, equipment, and assets in each of the Company's facilities and storage locations. Company vehicles, tools, equipment, and spare parts often used to maintain our energy infrastructure and respond to emergencies may be affected without continuous investment in physical security protections at our facilities and storage locations.

### Generation, Substation & Gas Location Security – 2022: \$725,000; 2023: \$645,000; 2024: \$518,000

This business case covers physical security at the Company's generation, substation, and gas locations. Many of these locations are remote, unmanned, and vulnerable, which makes them difficult to protect. A physical security incident at any of these locations could deny, degrade, or disrupt the delivery of energy. In addition, physical attacks can also give intruders access to critical cyber equipment, which can lead to a cyber security event..

### Telecommunication & Network Distribution location Security – 2022: \$97,000; 2023: \$161,000; 2024: \$115,000; 2025: \$110,000

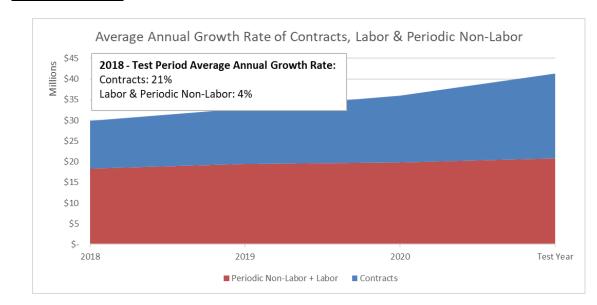
Security is an expectation of companies today by customers. Especially companies considered critical infrastructure. Protecting communication infrastructure is vital as many of Avista's business processes depend on network communications and without them, they could not function which could have an impact on our day-to-day operations that are needed to support our customers. Not funding these investments can pose risks to the assets Avista depends on to conduct business and delivery safe and reliable energy.

#### V. IS/IT OPERATING AND MAINTENANCE EXPENSES

- Q. Please describe the general make-up of IS/IT Operating & Maintenance
- 38 (**O&M**) costs.
- 39 A. IS/IT O&M consists of centralized expense for labor and non-labor security,
- 40 information services and technology expenses primarily driven by increasing trends of

software vendors changing how they license and deliver software solutions, and by capital
investment across all areas of the Company, including Energy Delivery, Energy Resources,
Customer, HR, Finance, IS/IT, etc. In general, for any investment the Company makes that
is enabled, supported, or secured by technology and requires ongoing licensing, maintenance
and support, those expenses will be centralized in IS/IT O&M. The expense impact of annual
and multi-year operating agreements surrounding capital investment reflects most of the
overall incremental increase and are primarily driven by the digital transformation of the
utility. Keeping pace with emerging technologies and taking advantage of the opportunities
digital technologies provide, drive the need for the Company to convert analog information
into digital form and to incorporate digital technologies into business processes and
interactions with our customers and within the utility itself. Some examples of investment
that support the Company's digital transformation include, Energy Imbalance Market (EIM),
Customer at the Center Platform, Human Machine Interface, Project Atlas, and Enterprise
Security, to name a few.
Illustration No. 4 below, displays all IS/IT O&M expense from 2018 through 2022.
As discussed by Ms. Schultz, the Company has pro formed IS/IT expense using known and
measurable expenses available through 2022 only, as reflective of the level of expenses in
Rate Year 1 beginning September 2023. No incremental adjustment was included within the
pro formed Rate Year 2.

<u>Illustration No. 4: Average Annual Growth Rate of Contracts, Labor & Periodic Non-Labor (System):</u>



As shown above in Illustration No. 4, IS/IT system labor and periodic (typically usage-based monthly, not quarterly/annual) non-labor expenses remain relatively flat from 2018 through the test year, increasing at an annual average growth rate (AAGR) of 4%. During this same period, known and measurable contracts increase at an AAGR of 21%.<sup>3</sup> The resulting change is driven largely by the need to support IS/IT and non-IS/IT investments, changes to the licensing and delivery models of software vendors, and changing market conditions. An example of a contract with built in escalation is with Oracle, which is the publisher of several of the Company's enterprise software systems including Customer Care and Billing (CC&B), Meter Data Management (MDM) and Oracle Financials. Historically these contracts increased roughly 4% annually, but Oracle has announced they will increase prices by up to 8% annually beginning in 2023. Another example is with IBM, which publishes The Company's asset management tool (IBM Maximo) as well as its business intelligence performance management tool (Cognos). Annual increases for IBM software maintenance and support

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<sup>&</sup>lt;sup>3</sup> Known and measurable contracts refer to contracts currently entered into by the Company and other parties.

were consistent at 3%, though IBM upped their annual increase to 10% beginning in 2022.

# Q. Please summarize the <u>incremental</u> IS/IT O&M expenses beyond the Company's 12 months-ended June 30, 2022 historical test period, included in this case.

A. In Ms. Schultz Electric and Natural Gas Pro Forma Studies, she has pro formed security, information services, and technology expenses. IS/IT has narrowed the scope of incremental expenses to known and measurable items that will be in place during the rate period beginning in September 2023. It includes incremental employee labor driven by compliance of cyber security and application patching requirements dictated by the Department of Homeland Security's (DHS) Transportation Security Administration (TSA). Also included is the non-labor impact of annual and multiyear agreements for products and services, licensing, and maintenance fees for a range of centralized information services. These incremental expenditures are necessary to support the Company's cyber and general security, emergency operations readiness, electric and natural gas facilities and operations support, and customer services.

# Q. Will you please provide a summary table showing the O&M expenses proformed by the Company in this case?

A. Yes. Please see Table No. 2 below. This table includes the incremental labor and non-labor expenses pro formed in the case, above test period levels, reflecting known and measurable expenses representative of Rate Year 1 (and Rate Year 2). No incremental adjustment for Rate Year 2, above Rate Year 1 levels, is known at this time.

Table No. 2 – Total Pro Formed Expenses - Rate Year 1 (System)

22	<b>Total Pro Formed Expenses</b>	RY 1 Incremental
	Labor	\$876,847
23	Non Labor	\$836,787
	Grand Total	\$1,713,634

## Q. What is driving the increase in <u>labor</u> O&M expense of \$876,847 (system) in Rate Year 1?

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A. There are two compliance requirements driving the increase in labor O&M, resulting in incremental labor expense for eight new employees above test period levels, reflected in Rate Year 1 (and Rate Year 2). The first compliance driver is in response to the ongoing cybersecurity threat to pipeline systems. Department of Homeland Security's TSA announced the issuance of certain Security Directives that impact the Company and require us to implement a number of security protections. While TSA oversees natural gas, the protections are overarching and protect Avista operations as a whole. For example, the latest directive places an emphasis on vulnerability management and the time to patch a vulnerability. This is due to the uptick in the number of vulnerabilities per year and the speed at which they are exploited. As a point of reference, from 2015 to 2018 the number of vulnerabilities increased from 6,487 to 17,305, while at the same time the adaptability, sophistication, and speed at which cyber adversaries were targeting and exploiting known vulnerabilities have also increased.<sup>4</sup> For example, on Dec. 10, 2021, a newly discovered vulnerability has put companies worldwide, including Avista, at risk. Hackers launched more than 1.2 million attacks on companies globally within days of the discovery. The incident response by our teams includes detecting the vulnerability in our systems, protecting our systems where it is discovered, and remedying those systems with vulnerability patches as they become available. To comply, Avista is making capital and O&M investments in technologies to support the aforementioned Security protections. The capital costs will reoccur

<sup>&</sup>lt;sup>4</sup> Paraphrased from "Reducing the Significant Risk of Known Exploited Vulnerabilities", Cybersecurity & Infrastructure Security Agency, November 3, 2021:

https://www.cisa.gov/sites/default/files/publications/Reducing the Significant Risk of Known Exploited V ulnerabilities\_211103.pdf

every 3-5 years and follow the investment refresh cycle, and the O&M costs will be sustained year over year. To support this work, Avista has pro formed expense into this case related to four new (incremental) "TSA Compliance" employees. Additionally, Physical Security responsibilities are currently embedded and shared among many cybersecurity professionals whose primary job responsibilities are protecting Avista from cybersecurity-related issues. As cybersecurity issues continue to grow in scope and complexity this model is difficult to maintain due to the increasing workload, the focus needed for cybersecurity and the shortage of cybersecurity professionals. To remove the responsibility for Physical Security from cybersecurity professionals, incremental labor expense has been pro formed to include a Physical Security professional to handle the physical security workload.

The second compliance driver is in relation to the 2021 IBEW Local 77 contract, and more specifically Article 16 negotiations ("Negotiations") within the contract that speak to our telecommunications organization. Prior to, and during negotiations, numerous grievances were filed alleging infringement upon work by non-bargaining employees due to the introduction and implementation of new technology systems that replaced legacy systems traditionally supported by bargaining unit employees. The 2021 negotiations offered an opportunity to provide a reset in roles/responsibilities and establish a path for future adjustments in the skills and expertise of all applicable areas. These three new bargaining unit technician positions (incremental additions that are not replacing existing positions) will be trained to support the applicable new technologies. These new technician roles will also be responsible for updating and maintaining our training program for the bargaining unit employees as new technologies are introduced. The addition of new roles coupled with changes to process and procedures will ensure the new technologies have adequately trained

support staff and well-maintained documentation. This will result in an overall increase in efficiency and effectiveness of the technologies for our customers.<sup>5</sup>

In total, the O&M incremental labor costs of these eight new employee positions amount to \$876,847 (system) annually. See Table No. 3 below for a list of the positions expected to be filled by end of Q4 2022.

Table No. 3: Pro Formed IS/IT Employees Above Test Period Levels (System)

7	Role	Driver	Annual 0&M Impact	
8	Delivery Network System Technician	IBEW Labor Article 16	\$	131,560
Ü	Operations Network System Technician	IBEW Labor Article 16	\$	131,560
9	Operations Communication System Technician	IBEW Labor Article 16	\$	131,560
,	System Technician	TSA	\$	46,667
10	Vulnerability Management Analyst	TSA	\$	129,000
10	OT Security Engineer	TSA	\$	22,500
1.1	TSA Compliance Engineer	TSA	\$	130,000
11	Mgr, Physical Security	TSA	\$	154,000
10			\$	876,847
12				

Q. What is driving the increase in <u>non-labor</u> O&M expense of \$836,787 (System) as shown in Table No. 2 earlier?

A. The main driver is capital investment in Enabling Technology, Business & Operating Application Systems, and Enterprise Security from areas across the Company as described earlier in my testimony. As digitalization drives technology further and further into areas of the utility that traditionally were not as technology dependent, nearly all capital investment - regardless of what functional area it supports - include technology components that result in incremental increase to licensing, support and maintenance expense for those systems.

Another significant driver is the increasing trend of software vendors changing how

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<sup>&</sup>lt;sup>5</sup> Additional descriptions of each of the eight total incremental labor positions pro formed by the Company is provided within the confidential workpapers of Ms. Schultz for Adjustment 3.04 – Pro Forma IS/IT Expenses.

- 1 they license and deliver software solutions; examples include a shift from a perpetual license
- 2 to a subscription license, or from an on-premise solution to a cloud-based solution. In addition,
- 3 software vendors regularly increase the cost of ongoing maintenance and support to keep up
- 4 with the cost of enhancing, fixing and supporting their products, and to align with market
- 5 driven forces such as annual consumer price index increases and inflation.

As digital transformation increases the number and complexity of systems dependent on information technology, the Company prudently negotiates annual and multi-year agreements to normalize, control and manage IS/IT expense to the benefit of our customers. The non-labor incremental increase in this adjustment is the result of known and measurable expense from those annual and multi-year agreements currently in place or continuation of agreements expected, that have increased beyond the 12-months ended June 30, 2022 historical test period. A breakdown of the incremental increase to expense of \$836,787 (system) by technology type is include in Table No. 4 below:

Table No. 4: Non-Labor Incremental System Expense (System) for Rate Year 1:\*

\*No incremental adjustment for Rate Year 2, above Rate Year 1 levels, is known at this time.

			RY 1
General Tech Type	Test Year	RY1	Incremental
Enabling Technology	\$5,264,677	\$4,930,725	(\$333,952)
Business & Operating			
Application Systems	\$13,306,959	\$14,263,280	\$956,322
Enterprise Security	\$1,998,676	\$2,213,093	\$214,417
<b>Grand Total</b>	\$20,570,311	\$21,407,098	\$836,787

- Q. Table No. 4 includes an increase of \$836,787 (System) in RY 1, and it appears that most of this increase is related to the Business & Operating Application Systems. Please describe the reasons for the increase in the Business & Operating Application Systems area.
- A. The primary increases to the Business & Operating Application Systems

originate from non-IS/IT capital investments within the Customer Technology area. More
specifically, the Customer Load Disaggregation Platform service, an energy monitoring and
management platform for eco energy savings, and Salesforce for CRM/CXP, account for
nearly \$750,000 of the Rate Year 1 incremental change within Business & Operating
Application Systems. Additional discussion below describes non-IS/IT capital drivers of IS/IT
O&M.

Incremental reductions within Enabling Technology from test year to Rate Year 1 result primarily from the restructuring of key licensing agreements within the Hardware License Support and Software License Support categories. A prime example is Schneider Electric Smart Grid Services, a tool used by electric, gas and network personnel to design and manage assets, which moved from a one-year agreement to a three-year agreement. Prepaying for three years allowed Avista to achieve both an \$80,000 discount with the vendor and meet our cost of capital. In total, Avista paid \$1 million for the multi-year agreement versus \$1.08 million, had we maintained annual payments for three years. Additionally, moving to a multi-year agreement drove an accounting change from being 100% O&M to 80% capital and 20% O&M. Net present value calculations were run for both options and, ultimately, the prudent business decision was made for our rate payers which resulted in a shift from O&M to capital of approximately \$166,000 (system) from test year to Rate Year 1.

- Q. What are the primary types of incremental IS/IT non-labor O&M expense?
  - A. The primary types of incremental non-labor O&M expenses include Hardware and Software License support and maintenance, and Software Services and Subscriptions. Hardware and Software License support and maintenance are costs associated with a

traditional licensing model where a capital asset license is purchased along with the required license support and maintenance costs. Support and maintenance costs are the ongoing expense portion associated with vendor provided security patches, bug fixes, incremental upgrades, and expert technical support with pre-determined service level agreements. Software Services and Subscriptions are costs associated with a less traditional but increasingly more common licensing model where all or most of the license cost is considered ongoing expense, rather than a capital asset. Examples include items like Software as a Service (SaaS), data feeds, or site license subscriptions. Costs in this category range from solutions that enable or supplement on premise systems, to complete end-to-end solutions (infrastructure, networks, computing, storage, hosting, etc.) with little to no on-premise footprint. The incremental expenses included in this case and displayed above in Table No. 5:

### Table No. 5: Non-Labor O&M (System)

			RY 1
General Cost Types	Test Year	RY1	Incremental
Dedicated Voice and Data Circuits	\$78,970	\$228,269	\$149,299
Hardware License Support	\$1,544,417	\$1,364,488	(\$179,929)
Professional Services	\$648,216	\$610,497	(\$37,719)
Radio Tower Site Leases	\$274,954	\$261,816	(\$13,138)
Rental Expense - Equipment	\$120,768	\$125,982	\$5,214
Software License Support	\$10,002,908	\$9,741,450	(\$261,458)
Software Services and Subscriptions	\$7,893,949	\$9,054,510	\$1,160,561
Training	\$6,129	\$6,129	\$0
Wireless WAN		\$13,956	\$13,956
Grand Total	\$20,570,311	\$21,407,098	\$836,787

#### Q. Please describe what is being represented in Table No. 5.

A. As demonstrated, Table No. 5 represents an alternative view of the incremental adjustment from Test Year to Rate Year 1, focusing on the general cost types of items that make up the categories displayed in Table No. 4. As shown in Table No. 4, the largest single

23	driving incremental IS/IT O&M expense.	
22	Q. Provide an example of a non-IS/IT driven capital investment	that is
21	result of the digital transformation of the utility.	
20	throughout the utility and underpins most of the modern business and operating systematical systems.	ems as a
19	A. No. As described earlier in my testimony, information technology is p	revalen
18	expense?	
17	Q. Are IS/IT capital projects the only driver of incremental IS/IT	Г О&М
16	Schedules 1 (electric) and 2 (natural gas).	
15	as discussed by Ms. Schultz within her direct testimony, and shown in Exhibit	No. 4
14	allocated to Idaho electric operations and \$93,000 allocated to Idaho natural gas operations	erations
13	above in Table No. 2, total approximately \$1.7 million on a system basis, or \$	408,000
12	The net effect of the incremental labor and non-labor IS/IT expenses, as d	iscussed
11	included in this general rate case above test period levels is approximately \$837,000 (	system)
10	As shown in Table No. 5, above, the total incremental IS/IT non-labor O&M e	expenses
9	average vendor price increases within the Software Services and Subscriptions categories	ory.
8	portfolio to support these directives. Inflated market conditions have also caused great	ater thar
7	labor O&M. New, Security driven software services and subscriptions have been brou-	ight into
6	need to meet these requirements has driven not only increases to labor O&M, but a	lso non-
5	TSA directly impact Avista and require us to implement a number of security protection	ons. The
4	In addition, the Security Directives issued by the Department of Homeland Se	ecurity's
3	capital project, as described below and shown in Illustration No. 5.	
2	of which the largest portion is a result of the non-IS/IT driven Customer Facing tec	hnology
1	driver of increased non-tabor O&IVI costs is increases in software services and subsc	ripuons

A. The Customer at the Center Platform is an initiative that consists of three
program investment areas: Customer Experience Platform (CXP), Customer Facing
Technology, and Customer Transactional Systems. These programs are described in further
detail in Company witness Ms. Hydzik's testimony, as it is related to the Customer at the
Center program. While these projects are information system based, they are being sponsored
outside of my area, yet causing centralized costs in my area of responsibility. While
components of Customer Facing Technology have been in service for several years and drive
incremental IS/IT expense, more recently CXP and Customer Transactional Systems
investments have gone into service in phases starting from 2018 through today and will
continue. These non-IS/IT capital investments have driven increases in current and pro-
formed IS/IT expense.

## Q. Describe the incremental IS/IT O&M expense driven by the Customer at the Center Platform investments.

A. The Customer Experience Platform is built upon a cloud computing offering from Salesforce. Salesforce is an industry leading Customer Relationship Management (CRM) solution and is only available as a SaaS solution. The cloud computing services are billed on a per-user-per-month basis, thus resulting in an annual impact of \$2.15 million (system) as of 2022 on centralized O&M expense. This technology is enabling the business to achieve their objectives around Customer at the Center Platform, as described by Ms. Hydzik.

Additionally, teams in the Customer Facing Technology area made improvements to technology for how customers report and check the status of power outages. This specific solution is a compelling use case for Cloud computing technology that has enabled Avista to

meet the unpredictable demand. The total costs associated with all cloud computing services are split between monthly and annual billings and have resulted in a net increase of \$224,000 in 2022 centralized O&M expense. The above are a few examples of technology solutions for the Customer at the Center Platform that resulted in increases to our centralized O&M expenses. The provided CXP and CRM examples, in addition to Oracle Support for our Customer Care and Billing, and Meter Data Management solutions, total approximately \$3.35 million (system) annually, as of 2022, and have long been centralized in the IS/IT O&M expense budgets.

Illustration No. 5, below, is an example of one non-IS/IT investment area that drives IS/IT O&M. The visual displays the year over year change of known and measurable expense from annual and multi-year agreements demonstrating the impact of Customer at the Center Platform on all IS/IT contracts. As you can see, Customer at the Center Platform has grown at a rate more than twice that of all other IS/IT contracts.

#### **Illustration No. 5: Non-Labor O&M Driven by Customer Investments**

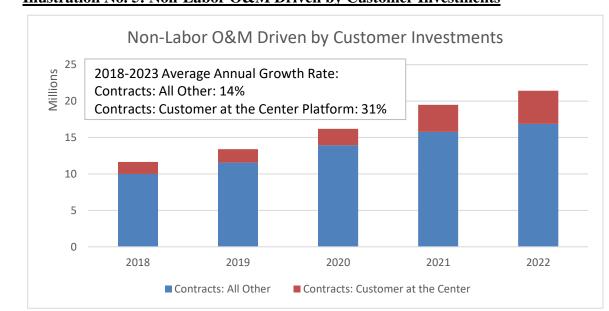


Illustration No. 6, below, displays the percentage of IT, Security and Non-IT sourced

- 1 IS/IT non-labor O&M from the test year through Rate Year 1. As is clearly demonstrated, a
- 2 significant portion of IS/IT non-labor O&M is driven by Security and Non-IS/IT areas of the
- 3 business.

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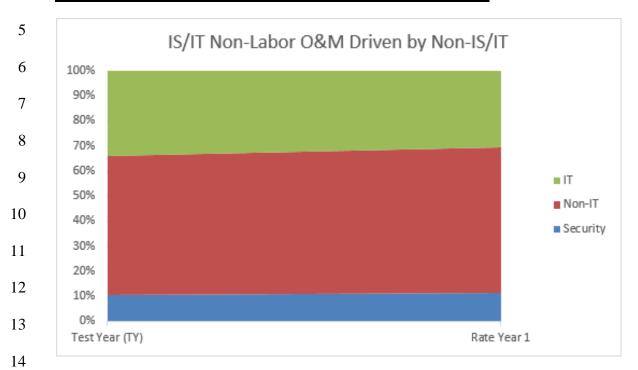
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#### Illustration No. 6: IS/IT Non-Labor O&M Driven by Non-IS/IT



Q. Describe how technology system support and maintenance service contracts provide value and benefit customers.

A. Technology systems are becoming more integrated and complex as business transactions become more integrated and automated. These technology systems require regular maintenance activities to stay current on security vulnerability patching, software defect patching, and various software functionality changes. Due to the increase in complexity of these systems, vendor support is needed to assist with root cause analysis when troubleshooting failures in the system. Without support and maintenance services for these technology systems the Company and our customers would experience longer system

downtimes due to complexities of root cause analysis. In addition, the Company would be at increased risk of malicious activities in our technology systems if we did not have access to software vulnerability patches, and our ability to optimize and maintain the business value of the technology system would be degraded.

## Q. How has Avista focused on managing its overall IS/IT expenses for the benefit of its customers?

A. Avista employs several approaches to regularly assess, review, and take action to manage and control IS/IT costs. One approach is through software application license acquisition, renewal, and recovery. A software analyst works in conjunction with our technical and business subject matter experts to negotiate right-sized licensing, and to review and validate the value and use of software applications to identify opportunities to reduce and remove unused license and maintenance costs prior to any renewal of software agreements.

An example of this practice from the current year occurred when ahead of the license renewal for our data analytics platform we analyzed license assignments and usage. Our team examined reporting from the platform to identify users that may not be fully leveraging the service or do not justify the assigned license cost. Additionally, we surveyed users to determine how the service was being used, and whether there was a lower cost/no cost alternative that would meet their needs.

Avista regularly evaluates all available purchasing options from our software vendors. As we approach the upcoming renewal of our Microsoft desktop business applications, we have identified an option to combine three currently licensed application suites under a single purchasing SKU. This move is anticipated to create a cost savings of \$173,052 over 3 years without any reduction in service or license entitlement. Additionally,

by analyzing the available volume pricing tiers we have identified a potential opportunity to increase our licensed user count at onset of the agreement which may reduce the overall cost by an additional \$78,437, while providing room for user growth over the next 3 years (and potentially reduce administrative overhead associated with processing license expansion orders).<sup>6</sup>

Another approach Avista takes to manage and control IS/IT costs is to identify opportunities to consider annual and multi-year agreements with software and service vendors when business needs align with the duration of the agreement. These agreements allow Avista to lock in pricing at or below current or expected market pricing, providing protection from adverse market conditions, which benefits both Avista and our customers. An additional way IS/IT looks to reduce expense over time is to seek further discounts from vendors in exchange for pre-payment of annual and multi-year agreements. Avista prudently approaches pre-payment of software agreements which are considered and agreed to when the benefits of prepayment outweigh the cost, or where the vendor requires it as part of the agreement.

## Q. What are other methods Avista uses to manage its overall IS/IT expenses for the benefit of its customers?

A. Another method which has been discussed above is the use of digitalization, an industry-wide strategy that requires additional investment in IT's support capabilities. As existing and new services are digitalized, IT departments are experiencing a significant increase in workloads. Although these increasing workloads are expected, we actively work to decelerate the associated cost increases using automation technology and changes to our IT operating models.

Kensok, Di Avista Corporation

<sup>&</sup>lt;sup>6</sup> If during the process of the case, these contracts are renewed at a reduced cost then that included in the case, the Company will reflect Idaho's share of the possible savings.

Other examples of practices to manage and control IS/IT expense include training
employees to use mobile devices to scan documents and temper investment in
printing/scanning technology, and working with our Supply Chain department to negotiate
volume rebates (\$257,250 in discounts from 2020 across capital and expense projects), and
early pay discounts (\$160,181 in discounts from 2020, and \$130,741 in 2021 through October,
across capital and expense projects) for technology products and services procured each year.

- Q. Does this conclude your pre-filed direct testimony?
- 8 A. Yes.